# ACTUARIAL VALUATION REPORT

Revere Retirement System
January 1, 2004





















# PERAC ACTUARIAL VALUATION REPORT

Revere Contributory Retirement System

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#### I. INTRODUCTION & CERTIFICATION

This report presents the results of the actuarial valuation of the Revere Contributory Retirement System. The valuation was performed as of January 1, 2004 pursuant to Chapter 32 of the General Laws of the Commonwealth of Massachusetts.

This valuation was based on member data as of December 31, 2003, which was supplied by the Retirement Board. Such tests as we deemed necessary were performed on the data to ensure accuracy. Asset information as of December 31, 2003 was provided in the Annual Statement for the Financial Condition as submitted to this office in accordance with G.L. c. 32, ss. 20(5)(h), 23(1)(c) and 23(2)(e). Both the membership data and financial information were reviewed for reasonableness, but were not audited by us.

In our opinion, the actuarial assumptions used in this report are reasonable, are related to plan experience and expectations, and represent our best estimate of anticipated experience under the system. We believe this report represents an accurate appraisal of the actuarial status of the system performed in accordance with generally accepted actuarial principles and practices relating to pension plans.

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Respectfully submitted,

Public Employee Retirement Administration Commission

James R. Lamenzo

Member of the American Academy of Actuaries

Associate of the Society of Actuaries Enrolled Actuary Number 02-4709

Joseph E. Connarton

**Executive Director** 

John F. Boorack

Senior Actuarial Analyst

January 3, 2005

## 2. EXECUTIVE SUMMARY

### PART A | COSTS UNDER CURRENT VALUATION

The results of the January I, 2004 actuarial valuation are as follows:

Total Normal Cost	\$2,888,361
Expected Employee Contributions	1,411,139
Net Normal Cost	<u>\$1,477,222</u>

Total Actuarial Liability	\$142,024,010
Assets	72,763,386
Unfunded Actuarial Liability	<u>\$69,260,624</u>

The Board recently adopted a funding schedule effective in FY05. The appropriation for FY05 under this schedule is shown below.

## Current Funding Schedule for the Fiscal Year Beginning July 1, 2004

	Dollar Amount	Percent of Payroll
Normal Cost (adjusted for timing)	\$1,575,703	8.9%
Estimated Administrative Expenses	\$175,000	1.0%
Amortization of Unfunded Actuarial Liability (19-year, 3.0% increasing)*	\$5,563,570	31.3%
Amortization of increase in liability due to 1992 Housing ERI (4-year level)	\$7,420	0.0%
Amortization of increase in liability due to 1992 City ERI (6-year level)	\$158,134	0.9%
Amortization of increase in liability due to 2002 ERI (15-year level)	\$307,700	<u>1.7%</u>
Total	\$7,787,528	43.8%

All amounts assume appropriations will be made November 1 each fiscal year.

Figures may not add due to rounding.

<sup>\*</sup>FY05 appropriation maintained at same level as prior schedule.

# 2. EXECUTIVE SUMMARY (continued)

## PART B | COMPARISON WITH PRIOR VALUATION

The last full valuation was performed by PERAC as of January 1, 2001. Our Local Experience Study Analysis (issued in March, 2002) forms the basis for the actuarial assumptions (other than the investment return assumption) used in this valuation. Below we have shown the comparison between the two valuations.

	PERAC 1/1/04	PERAC 1/1/01	Increase (Decrease)	% Increase (Decrease)
Total Normal Cost	\$2,888,361	\$3,180,090	(\$291,729)	(9.2%)
Expected Employee Contributions	<u>1,411,139</u>	<u>1,397,034</u>	<u>14,105</u>	1.0%
Net Normal Cost	<u>\$1,477,222</u>	<u>\$1,783,056</u>	<u>(\$305,834)</u>	(17.2%)
Actuarial Liability				
Actives	\$46,441,272	\$47,007,959	(\$566,687)	(1.2%)
Retirees and Inactives	95,582,738	73,677,893	21,904,845	29.7%
Total	\$142,024,010	\$120,685,852	\$21,338,158	17.7%
Assets	72,763,386	69,238,735	3,524,651	5.1%
Unfunded Actuarial Liability	<u>\$69,260,624</u>	<u>\$51,447,117</u>	<u>\$17,813,507</u>	34.6%
Funded Ratio	51.2%	57.4%	(6.2%)	

# 2. EXECUTIVE SUMMARY (continued)

# PART B | COMPARISON WITH PRIOR VALUATION (continued)

Actives	PERAC 1/1/04	PERAC 1/1/01	% Difference
Number	412	466	(11.6%)
Total Payroll	\$17,767,375	\$18,299,653	(2.9%)
Average Salary	\$43,125	\$39,270	9.8%
Average Age	47.8	47.3	1.1%
Average Service	12.4	12.8	(3.1%)

Retirees and Survivors	PERAC 1/1/04	PERAC 1/1/01	% Difference
Number	583	568	2.6%
Total Benefits*	\$10,284,403	\$8,296,564	24.0%
Average Benefits*	\$17,640	\$14,607	20.8%
Average Age	72.7	73.0	(0.4%)

<sup>\*</sup>excluding State reimbursed COLA

## 2. EXECUTIVE SUMMARY (continued)

### PART C | GAIN/LOSS ANALYSIS AND PLAN FUNDING SCHEDULE

Since the last valuation, plan experience in aggregate was less favorable than assumed. There was an actuarial loss on plan assets since the actual rate of return was less than the 8.0% annual assumed rate over the 3-year period. The rates of return for 2001, 2002, and 2003 were -5.06%, -8.42%, and 25.28% respectively. There was an asset loss on a market value basis of approximately \$9.6 million over the 3-year period.

The Early Retirement Incentive Program (ERIP) was adopted in both 2002 and 2003. The increase in liability due to the ERIP was approximately \$2.4 million for 2002 and \$1.1 million for 2003. See our separate reports for more information.

In 2002 we released our Local Experience Study Analysis of local retirement systems. The study analyzed the actual experience over the prior four years with respect to retirement, disability, turnover (withdrawal), mortality, and salary increases for approximately 30 systems. As part of that study we revised the actuarial assumptions with respect to retirement, disability, turnover, mortality rates, and the salary scale. The proposed changes are based on both the actual past and anticipated future experience. Changes to the disability, turnover, and salary increase assumptions decreased total plan cost. Changes to retirement rates and using a more current mortality table increased total plan cost. Overall, the revised assumptions produce a total plan cost less than under the prior assumptions.

As part of this valuation, the Board adopted an actuarial value of assets methodology that smoothes investment gains and losses. The methodology reduces the potential volatility inherent in the market value approach. Since there have been losses on a market value basis the past three years, the smoothing methodology somewhat mitigates the market value losses. Over the long term, this approach is conservative and should help the Board better estimate future appropriation levels.

The funding schedule presented in this report was recently adopted by the board. This schedule amortizes the unfunded actuarial liability through 2023 with payments increasing 3.0% each year.

We are available to work with you in determining alternative funding schedules at your request.

# 3. SUMMARY OF VALUATION RESULTS

A. Number of Members on Current Valuation Date Active Members Vested Terminated Members Retired Members and Survivors Total  B. Total Regular Compensation of Active Members  C. Normal Cost Superannuation Superanuation Superanuation Superanuation Superanuation Superanuation Su				
Vested Terminated Members       16         Retired Members and Survivors       583         Total       1,011         B. Total Regular Compensation of Active Members       \$17,767,375         C. Normal Cost       \$1,880,841         Death       197,621         Disability       630,533         Termination       179,366         Total Normal Cost       \$2,888,361         Expected Employee Contributions       1,411,139         Net Employer Normal Cost       \$1,477,222         D. Actuarial Liability       \$41,342,850         Death       1,154,954         Disability       3,107,976         Termination       835,492         Total Active       \$46,441,272         Vested Terminated Members       1,932,008         Non-Vested Terminated Members       456,064         Retirees and Survivors       93,194,666         Total Actuarial Liability       \$142,024,010         E. Actuarial Value of Assets       72,763,386         F. Unfunded Actuarial Liability: D - E       \$69,260,624	A. Number of Members on Current Valuation Date			
Retired Members and Survivors	Active Members	412		
Total	Vested Terminated Members	16		
B. Total Regular Compensation of Active Members \$17,767,375  C. Normal Cost  Superannuation \$1,880,841  Death 197,621  Disability 630,533  Termination 179,366  Total Normal Cost \$2,888,361  Expected Employee Contributions 1,411,139  Net Employer Normal Cost \$1,477,222  D. Actuarial Liability  Active Superannuation \$41,342,850  Death 1,154,954  Disability 3,107,976  Termination 835,492  Total Active \$46,441,272  Vested Terminated Members 1,932,008  Non-Vested Terminated Members 456,064  Retirees and Survivors 93,194,666  Total Actuarial Liability \$142,024,010  E. Actuarial Value of Assets 72,763,386  F. Unfunded Actuarial Liability: D - E \$69,260,624	Retired Members and Survivors	<u>583</u>		
C. Normal Cost  Superannuation  Death  Disability  Termination  Total Normal Cost  Expected Employee Contributions  Net Employer Normal Cost  Superannuation  Death  L411,139  Net Employer Normal Cost  Superannuation  Death  Disability  Active  Superannuation  Death  Disability  Termination  Total Active  Vested Terminated Members  Non-Vested Terminated Members  Retirees and Survivors  Total Actuarial Liability  Retirees and Survivors  Total Actuarial Liability  S142,024,010  E. Actuarial Value of Assets  F. Unfunded Actuarial Liability: D – E  \$69,260,624	Total	1,011		
Superannuation       \$1,880,841         Death       197,621         Disability       630,533         Termination       179,366         Total Normal Cost       \$2,888,361         Expected Employee Contributions       1,411,139         Net Employer Normal Cost       \$1,477,222         D. Actuarial Liability       Active         Superannuation       \$41,342,850         Death       1,154,954         Disability       3,107,976         Termination       835,492         Total Active       \$46,441,272         Vested Terminated Members       1,932,008         Non-Vested Terminated Members       456,064         Retirees and Survivors       93,194,666         Total Actuarial Liability       \$142,024,010         E. Actuarial Value of Assets       72,763,386         F. Unfunded Actuarial Liability: D - E       \$69,260,624	B. Total Regular Compensation of Active Members	\$17,767,375		
Death       197,621         Disability       630,533         Termination       179,366         Total Normal Cost       \$2,888,361         Expected Employee Contributions       1,411,139         Net Employer Normal Cost       \$1,477,222         D. Actuarial Liability       \$41,342,850         Death       1,154,954         Disability       3,107,976         Termination       835,492         Total Active       \$46,441,272         Vested Terminated Members       1,932,008         Non-Vested Terminated Members       456,064         Retirees and Survivors       93,194,666         Total Actuarial Liability       \$142,024,010         E. Actuarial Value of Assets       72,763,386         F. Unfunded Actuarial Liability: D - E       \$69,260,624	C. Normal Cost			
Disability       630,533         Termination       179,366         Total Normal Cost       \$2,888,361         Expected Employee Contributions       1,411,139         Net Employer Normal Cost       \$1,477,222         D. Actuarial Liability       40,417,222         Active       \$41,342,850         Death       1,154,954         Disability       3,107,976         Termination       835,492         Total Active       \$46,441,272         Vested Terminated Members       1,932,008         Non-Vested Terminated Members       456,064         Retirees and Survivors       93,194,666         Total Actuarial Liability       \$142,024,010         E. Actuarial Value of Assets       72,763,386         F. Unfunded Actuarial Liability: D - E       \$69,260,624	Superannuation	\$1,880,841		
Termination       179,366         Total Normal Cost       \$2,888,361         Expected Employee Contributions       1,411,139         Net Employer Normal Cost       \$1,477,222         D. Actuarial Liability       \$41,342,850         Death       1,154,954         Disability       3,107,976         Termination       835,492         Total Active       \$46,441,272         Vested Terminated Members       1,932,008         Non-Vested Terminated Members       456,064         Retirees and Survivors       93,194,666         Total Actuarial Liability       \$142,024,010         E. Actuarial Value of Assets       72,763,386         F. Unfunded Actuarial Liability: D - E       \$69,260,624	Death	197,621		
Total Normal Cost       \$2,888,361         Expected Employee Contributions       1,411,139         Net Employer Normal Cost       \$1,477,222         D. Actuarial Liability       41,342,850         Active       \$41,342,850         Death       1,154,954         Disability       3,107,976         Termination       835,492         Total Active       \$46,441,272         Vested Terminated Members       1,932,008         Non-Vested Terminated Members       456,064         Retirees and Survivors       93,194,666         Total Actuarial Liability       \$142,024,010         E. Actuarial Value of Assets       72,763,386         F. Unfunded Actuarial Liability: D - E       \$69,260,624	Disability	630,533		
Expected Employee Contributions       1,411,139         Net Employer Normal Cost       \$1,477,222         D. Actuarial Liability       \$41,342,850         Death       1,154,954         Disability       3,107,976         Termination       835,492         Total Active       \$46,441,272         Vested Terminated Members       1,932,008         Non-Vested Terminated Members       456,064         Retirees and Survivors       93,194,666         Total Actuarial Liability       \$142,024,010         E. Actuarial Value of Assets       72,763,386         F. Unfunded Actuarial Liability: D - E       \$69,260,624	Termination	179,366		
Net Employer Normal Cost       \$1,477,222         D. Actuarial Liability       \$41,342,850         Superannuation       \$41,342,850         Death       1,154,954         Disability       3,107,976         Termination       835,492         Total Active       \$46,441,272         Vested Terminated Members       1,932,008         Non-Vested Terminated Members       456,064         Retirees and Survivors       93,194,666         Total Actuarial Liability       \$142,024,010         E. Actuarial Value of Assets       72,763,386         F. Unfunded Actuarial Liability: D – E       \$69,260,624	Total Normal Cost	\$2,888,361		
D. Actuarial Liability Active Superannuation \$41,342,850 Death 1,154,954 Disability 3,107,976 Termination 835,492 Total Active \$46,441,272 Vested Terminated Members 1,932,008 Non-Vested Terminated Members 456,064 Retirees and Survivors 93,194,666 Total Actuarial Liability \$142,024,010 E. Actuarial Value of Assets F. Unfunded Actuarial Liability: D – E \$69,260,624	Expected Employee Contributions	1,411,139		
Active       \$41,342,850         Death       1,154,954         Disability       3,107,976         Termination       835,492         Total Active       \$46,441,272         Vested Terminated Members       1,932,008         Non-Vested Terminated Members       456,064         Retirees and Survivors       93,194,666         Total Actuarial Liability       \$142,024,010         E. Actuarial Value of Assets       72,763,386         F. Unfunded Actuarial Liability: D - E       \$69,260,624	Net Employer Normal Cost \$1,4			
Superannuation       \$41,342,850         Death       1,154,954         Disability       3,107,976         Termination       835,492         Total Active       \$46,441,272         Vested Terminated Members       1,932,008         Non-Vested Terminated Members       456,064         Retirees and Survivors       93,194,666         Total Actuarial Liability       \$142,024,010         E. Actuarial Value of Assets       72,763,386         F. Unfunded Actuarial Liability: D - E       \$69,260,624	D. Actuarial Liability			
Death       1,154,954         Disability       3,107,976         Termination       835,492         Total Active       \$46,441,272         Vested Terminated Members       1,932,008         Non-Vested Terminated Members       456,064         Retirees and Survivors       93,194,666         Total Actuarial Liability       \$142,024,010         E. Actuarial Value of Assets       72,763,386         F. Unfunded Actuarial Liability: D - E       \$69,260,624	Active			
Disability 3,107,976 Termination 835,492 Total Active \$46,441,272 Vested Terminated Members 1,932,008 Non-Vested Terminated Members 456,064 Retirees and Survivors 93,194,666 Total Actuarial Liability \$142,024,010 E. Actuarial Value of Assets 72,763,386 F. Unfunded Actuarial Liability: D – E \$69,260,624	Superannuation	\$41,342,850		
Termination 835,492  Total Active \$46,441,272  Vested Terminated Members 1,932,008  Non-Vested Terminated Members 456,064  Retirees and Survivors 93,194,666  Total Actuarial Liability \$142,024,010  E. Actuarial Value of Assets 72,763,386  F. Unfunded Actuarial Liability: D – E \$69,260,624	Death	1,154,954		
Total Active \$46,441,272  Vested Terminated Members 1,932,008  Non-Vested Terminated Members 456,064  Retirees and Survivors 93,194,666  Total Actuarial Liability \$142,024,010  E. Actuarial Value of Assets 72,763,386  F. Unfunded Actuarial Liability: D – E \$69,260,624	Disability	3,107,976		
Vested Terminated Members  Non-Vested Terminated Members  Retirees and Survivors  Total Actuarial Liability  E. Actuarial Value of Assets  F. Unfunded Actuarial Liability: D – E  1,932,008  456,064  93,194,666  \$142,024,010  \$142,024,010  \$456,064	Termination	835,492		
Non-Vested Terminated Members 456,064 Retirees and Survivors 93,194,666 Total Actuarial Liability \$142,024,010 E. Actuarial Value of Assets 72,763,386 F. Unfunded Actuarial Liability: D – E \$69,260,624	Total Active	\$46,441,272		
Retirees and Survivors  Total Actuarial Liability  E. Actuarial Value of Assets  F. Unfunded Actuarial Liability: D – E  93,194,666  \$142,024,010  72,763,386  \$69,260,624	Vested Terminated Members	1,932,008		
Total Actuarial Liability \$142,024,010  E. Actuarial Value of Assets 72,763,386  F. Unfunded Actuarial Liability: D – E \$69,260,624	Non-Vested Terminated Members	456,064		
E. Actuarial Value of Assets 72,763,386  F. Unfunded Actuarial Liability: D – E \$69,260,624	Retirees and Survivors 93,1			
F. Unfunded Actuarial Liability: D – E \$69,260,624	Total Actuarial Liability \$142,02			
,	E. Actuarial Value of Assets	72,763,386		
G. Funded Ratio: E/D 51.2%	F. Unfunded Actuarial Liability: D – E	\$69,260,624		
	G. Funded Ratio: E/D	51.2%		

## 4. APPROPRIATION DEVELOPMENT FOR FISCAL YEAR 2005

## PART A | DERIVATION OF APPROPRIATION

## Cost Under Current Funding Schedule

I. a. Normal Cost as of January I, 2004	\$1,477,222
b. For FY05 (adjusted for timing)	\$1,575,703
c. Estimated Administrative Expenses	\$175,000
d. Total Employer Normal Cost (b+c)	\$1,750,703
2. a. Unfunded Actuarial Liability as of January 1, 2004	\$64,207,548
b. FY05 amortization payment (19-year, 3.0% increasing)*	\$5,563,570
3. a. Unfunded Liability due to 1992 Housing ERI	\$24,883
b. FY05 amortization payment (4-year level)	\$7,420
4. a. Unfunded Liability due to 1992 City ERI	\$740,172
b. FY05 amortization payment (6-year level)	\$158,134
5. a. Unfunded Liability due to 2002 ERI	\$2,666,665
b. FY05 amortization payment (15-year level)	\$307,700
6. a. Unfunded Liability due to 2003 ERI	\$1,083,723
b. FY05 amortization payment (15-year level, beginning FY06)	\$0
7. a. Unfunded Liability due to 2002 Pension Deferral	\$537,633
b. FY05 amortization payment (15-year level, beginning FY06)	\$0
8. Total FY05 Payment [Sum of I(d), 2(b), 3(b), 4(b), 5(b), 6(b), 7(b)]	\$7,787,528

Figures may not add due to rounding.

<sup>\*</sup> FY05 appropriation was maintained at the same level as the prior schedule.

## 4. APPROPRIATION DEVELOPMENT FOR FISCAL YEAR 2005 (continued)

## PART B | CURRENT FUNDING SCHEDULE

Fiscal Year	Normal Cost	Amort. of UAL	Amort. of 1992 Housing ERI	Amort. of 1992 City ERI	Amort. of 2002 ERI	Amort. of 2003 ERI	Amort. of Deferral	Total Cost
2005	1,750,703	5,563,570	7,420	158,134	307,700	2003 LINI	Deletial	7,787,528
2006	1,846,992	5,481,553	7,420	158,134	307,700	135,052	66,999	8,003,851
2007	1,948,577	5,646,000	7,420	158,134	307,700	135,052	66,999	8,269,882
2008	2,055,748	5,815,380	7,420	158,134	307,700	135,052	66,999	8,546,433
2009	2,168,815	5,989,841		158,134	307,700	135,052	66,999	8,826,541
2010	2,288,099	6,169,536		158,134	307,700	135,052	66,999	9,125,521
2011	2,413,945	6,354,622			307,700	135,052	66,999	9,278,318
2012	2,546,712	6,545,261			307,700	135,052	66,999	9,601,724
2013	2,686,781	6,741,619			307,700	135,052	66,999	9,938,151
2014	2,834,554	6,943,867			307,700	135,052	66,999	10,288,172
2015	2,990,454	7,152,183			307,700	135,052	66,999	10,652,389
2016	3,154,929	7,366,749			307,700	135,052	66,999	11,031,429
2017	3,328,451	7,587,751			307,700	135,052	66,999	11,425,953
2018	3,511,515	7,815,384			307,700	135,052	66,999	11,836,650
2019	3,704,649	8,049,845			307,700	135,052	66,999	12,264,245
2020	3,908,404	8,291,341				135,052	66,999	12,401,796
2021	4,123,367	8,540,081						12,663,447
2022	4,350,152	8,796,283						13,146,435
2023	4,589,410	9,060,172						13,649,582
2024	4,841,828							4,841,828

Figures may not add due to rounding.

All amounts assume payments will be made November 1 of each fiscal year. Amortization of unfunded liability on 3.0% annual increasing basis to FY2023.

FY05 appropriation was maintained at the same level as the prior schedule.

# 5. GASB STATEMENT NO. 25: ACTUARIAL INFORMATION

The actuarial information required by Governmental Accounting Standards Board (GASB) Statement No. 25 is shown below.

## **Schedule of Funding Progress**

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL)* (b)	Unfunded AAL (UAAL) (b-a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAL as a % of Cov. Payroll ((b-a)/c)
1/1/2004	\$72,763,386	\$142,024,010	\$69,260,624	51.2%	\$17,767,375	389.8%
1/1/2001	\$69,238,735	\$120,685,852	\$51,447,117	57.4%	\$18,299,653	281.1%
1/1/1998	\$50,357,960	\$108,422,607	\$58,064,647	46.4%	\$15,964,471	363.7%

<sup>\*</sup>excludes State reimbursed COLA

### **Notes To Schedules**

Additional information as of the latest actuarial valuation follows.

Valuation Date	January I, 2004
Actuarial Cost Method	Individual entry age normal
Amortization Method	3.0% increasing
Remaining Amortization Period	19 years
Asset Valuation Method	Actuarial value, 5-year smoothing

### Principal Actuarial Assumptions:

Investment Rate of Return	8.0%
Projected Salary Increases	Service based table with ultimate rates of 4.75%, 5.00%, and 5.25% for groups 1, 2, and 4 respectively.

## 6. PLAN ASSETS

# A | BREAKDOWN OF ASSETS BY INVESTMENT TYPE

Cash and Cash Equivalents	\$1,315,857
Short Term Investments	2,212,535
Fixed Income Securities	25,000
PRIT Fund	67,102,995
Interest Due and Accrued	156
Accounts Receivable	19,129
Accounts Payable	(255)
Total	\$70,675,417

# B | BREAKDOWN OF ASSETS BY FUND

Annuity Savings Fund	\$16,406,389
Annuity Reserve Fund	10,011,728
Pension Fund	1,958,533
Pension Reserve Fund	42,298,767
Total	\$70,675,417

C | MARKET VALUE OF ASSETS \$70,675,417

D | ACTUARIAL VALUE OF ASSETS \$72,763,386

# 6. PLAN ASSETS (continued)

# E | DEVELOPMENT OF ACTUARIAL VALUE OF ASSETS

	2003	2004
A. Development of total investment income including appreciation		
I. Beginning of year market value	58,857,819	70,675,417
2a. Employee contributions	1,573,483	
b. Employer contributions	7,295,212	
c. Other receipts	479,181	
d. Total receipts: (a) + (b) + (c)	9,347,876	
e. Benefit payments	10,951,421	
f. Expenses	440,494	
g. Other disbursements	367,106	
h. Total disbursements: (e) + (f) + (g)	11,759,021	
i. Cash flow before receivables: (d) – (h)	(2,411,145)	
j. Net receivables current year	18,874	
k. Net receivables prior year	31,842	
I. Total cash flow after receivables: (i) + (j) $-$ (k)	(2,424,113)	
3. End of year market value	70,675,417	
4. Investment income including appreciation: (3) – (1) – (2(I))	14,241,711	
B. Expected market value development		
I. Beginning of year market value	58,857,819	
2. Cash flow (A2(I))	(2,424,113)	
3. Expected Return on (I)	4,708,626	
4. Expected return on cash flow excluding receivables $A2(i) \times 0.08 / 2$	(96,446)	
<ol> <li>Expected market value end of year</li> <li>(1)+(2)+(3)+(4)</li> </ol>	61,045,886	
C. Gain/(loss) for year: A3-B5	9,629,531	
D. Development of Actuarial Value of Assets		
Beginning of year market value	58,857,819	70,675,417
2a. Asset gain/(loss) in prior year	(10,404,314)	9,629,531
b. Asset gain/(loss) in 2 <sup>nd</sup> prior year	(8,872,514)	(10,404,314)
c. Asset gain/(loss) in 3 <sup>rd</sup> prior year	0	(8,872,514)
d. Asset gain/(loss) in 4 <sup>th</sup> prior year	0	0
<ol> <li>Unrecognized gain/(loss)</li> <li>.8 x [2a] + .6 x [2b] + .4 x [2c] +.2 x [2d]</li> </ol>	(13,646,959)	(2,087,969)
4. Beginning of year actuarial value of assets: [1] - [3]	72,504,778	72,763,386
5. Actuarial value / Market value	123.2%	103.0%
<ol> <li>Adjusted actuarial value: (4) but not less than 90% nor greater than 110% of market value</li> </ol>		72,763,386

## 7. INFORMATION ON SYSTEM MEMBERSHIP

A critical element of an actuarial valuation is accurate and up-to-date membership information. PERAC conducted an extensive review of member data submitted for this valuation.

## PART A | ACTIVE MEMBERS

	Actives	Vested Terminations
Number of Members	412	16
Average Age	47.8	56.0
Average Service	12.4	16.1
Average Salary	\$43,125	\$32,424
Average Annuity Savings Fund Balance	\$36,652	\$33,364

## Age by Service Distribution of Active Members

#### Years of Service

Present Age	0 - 4	5 –9	10 - 14	15 - 19	20 - 24	25 - 29	30+	Total
0 - 24	2							2
25 - 29	8	3						11
30 - 34	6	13	3					22
35 - 39	14	30	8	9				61
40 - 44	21	17	14	15	3	1		71
45 - 49	22	21	9	22	13	4	1	92
50 - 54	16	10	0	12	13	6	2	59
55 - 59	П	3	13	1	6	4	11	49
60 - 64	2	4	4	3	5	0	4	22
65+	3	3	4	3	3	2	5	23
Total	105	104	55	65	43	17	23	412

# 7. INFORMATION ON SYSTEM MEMBERSHIP (continued)

# PART A | ACTIVE MEMBERS (continued)

## Salary by Age Distribution of Active Members

Present Age	Number of Members	Total Salary	Average Salary
0 - 24	2	\$72,148	\$36,074
25 - 29	11	\$420,319	\$38,211
30 - 34	22	\$1,059,933	\$48,179
35 - 39	61	\$2,696,676	\$44,208
40 - 44	71	\$3,254,827	\$45,843
45 - 49	92	\$4,116,104	\$44,740
50 - 54	59	\$2,451,488	\$41,551
55 - 59	49	\$2,024,852	\$41,324
60 - 64	22	\$882,837	\$40,129
65+	23	\$788,191	\$34,269
Total	412	\$17,767,375	\$43,125

# 7. INFORMATION ON SYSTEM MEMBERSHIP (continued)

# PART B | RETIREES AND SURVIVORS

	Superannuation	Ordinary Disability	Accidental Disability	Survivors	Total
Number of Members	315	9	131	128	583
Average Age	73.5	65.4	68.2	75.7	72.7
Average Annual Benefit	\$18,925	\$14,634	\$24,308	\$12,619	\$18,684

## Benefit by Payment and Retirement Type

	Superannuation	Ordinary Disability	Accidental Disability	Survivors	Total
Total Annuity	\$838,555	\$11,741	\$201,879	\$211,779	\$1,263,954
Pension (excluding State reimbursed COLA)	\$4,911,544	\$109,409	\$2,760,218	\$1,239,278	\$9,020,449
State reimbursed COLA	\$211,123	\$10,560	\$222,271	\$164,185	\$608,139
Total	\$5,961,222	\$131,710	\$3,184,368	\$1,615,242	\$10,892,542

# 7. INFORMATION ON SYSTEM MEMBERSHIP (continued)

# PART B | RETIREES & SURVIVORS (continued)

## Benefit by Age Distribution

Present Age	Number of Members	Total Benefits	Average Benefits
Less than 40	5	\$105,781	\$21,156
40 - 44	1	\$7,007	\$7,007
45 - 49	7	\$192,613	\$27,516
50 - 54	22	\$638,641	\$29,029
55 - 59	50	\$1,342,956	\$26,859
60 - 64	68	\$1,889,879	\$27,792
65 - 69	58	\$1,035,214	\$17,849
70 - 74	96	\$1,574,520	\$16,401
75 - 79	117	\$2,101,407	\$17,961
80 - 84	92	\$1,283,659	\$13,953
85 - 89	43	\$514,817	\$11,972
90+	24	\$206,048	\$8,585
Totals	583	\$10,892,542	\$18,684

#### 8. VALUATION COST METHODS

#### PART A | ACTUARIAL COST METHOD

The Actuarial Cost Method which was used to determine pension liabilities in this valuation is known as the Entry Age Normal Cost Method. Under this method the Normal Cost for each active member on the valuation date is determined as the level percent of salary, which, if paid annually from the date the employee first became a member of the retirement system, would fully fund by retirement, death, disability or termination, the projected benefits which the member is expected to receive. The Actuarial Liability for each member is determined as the present value as of the valuation date of all projected benefits which the member is expected to receive, minus the present value of future annual Normal Cost payments expected to be made to the fund. Since only active members have a Normal Cost, the Actuarial Liability for inactives, retirees and survivors is simply equal to the present value of all projected benefits. The sum of Normal Cost and Actuarial Liability for each member is equal to the Normal Cost and Actuarial Liability for the Plan. The Unfunded Actuarial Liability is the Actuarial Liability less current assets.

The Normal Cost for a member will remain a level percent of salary for each year of membership except for changes in provisions of the Plan or the actuarial assumptions employed in projection of benefits and present value determinations. The Normal Cost for the entire system will also change due to the addition of new members or the retirement, death or termination of members. The Actuarial Liability for a member will increase each year to reflect the additional accrual of Normal Cost. It will also change if the Plan provisions or actuarial assumptions are changed.

Differences each year between the actual experience of the Plan and the experience projected by the actuarial assumptions are reflected by adjustments to the Unfunded Actuarial Liability. An experience difference which increases the Unfunded Actuarial Liability is called an *Actuarial Loss* and one which decreases the Unfunded Actuarial Liability is called an *Actuarial Gain*.

## PART B | ASSET VALUATION METHOD

The actuarial value of assets is determined in accordance with the deferred recognition method under which 20% of the gains or losses occurring in the prior year are recognized, 40% of those occurring 2 years ago, etc., so that 100% of gains or losses occurring 5 years ago are recognized. The actuarial value of assets will be adjusted, if necessary, in order to remain between 90% and 110% of market value.

### 9. ACTUARIAL ASSUMPTIONS

INVESTMENT RETURN

8.0% per year

INTEREST RATE CREDITED TO THE ANNUITY

**SAVINGS FUND** 

3.5% per year

COST OF LIVING INCREASES

3.0% per year

#### SALARY INCREASE

Service	Group I	Group 2	Group 4
0	7.00%	7.00%	8.00%
I	6.50%	6.50%	7.50%
2	6.50%	6.50%	7.00%
3	6.00%	6.00%	6.50%
4	6.00%	6.00%	6.00%
5	5.50%	5.50%	6.00%
6	5.50%	5.50%	5.50%
7	5.00%	5.00%	5.50%
8	5.00%	5.00%	5.25%
9	4.75%	5.00%	5.25%
10+	4.75%	5.00%	5.25%

#### **MORTALITY**

RP- 2000 Healthy Annuitant table (gender distinct). This is applicable to both preretirement and post-retirement benefits. For disabled members, the mortality rate is assumed to be in accordance with the RP- 2000 Table (gender distinct) set forward 2 years. It is assumed that 55% of pre-retirement deaths are job-related for Group I and 2 members and 90% are job-related for Group 4 members. For members retired under an Accidental Disability, 40% of deaths are assumed to be from the same cause as the disability.

## 9. ACTUARIAL ASSUMPTIONS (continued)

#### WITHDRAWAL

Based on analysis of past experience. Annual rates are based on years of service. Sample annual rates for Groups I and 2 are shown below. For Group 4 members the rate is 0.015 each year for service up to and including 10 years. No withdrawal is assumed thereafter.

Service	Groups I & 2
0	0.150
5	0.076
10	0.054
15	0.033
20	0.020

#### DISABILITY

Based on an analysis of past experience. It is also assumed that the percentage of jobrelated disabilities is 55% for Groups I & 2 and 90% for Group 4.

Age	Groups I & 2	Group 4
20	0.00010	0.0010
30	0.00030	0.0030
40	0.00101	0.0030
50	0.00192	0.0125
60 0.00280		0.0085

#### **ADMINISTRATIVE EXPENSES**

An amount of \$175,000 has been included in the Normal Cost for FY05. This amount is assumed to increase by the salary increase assumption each year.

# 9. ACTUARIAL ASSUMPTIONS (continued)

# RETIREMENT (SUPERANNUATION)

Age	Groups I & 2		Group 4
	Male	Female	
45-49	0.000	0.000	0.010
50	0.010	0.015	0.020
51	0.010	0.015	0.020
52	0.010	0.020	0.020
53	0.010	0.025	0.050
54	0.020	0.025	0.075
55	0.020	0.055	0.150
56	0.025	0.065	0.100
57	0.025	0.065	0.100
58	0.050	0.065	0.100
59	0.065	0.065	0.150
60	0.120	0.050	0.200
61	0.200	0.130	0.200
62	0.300	0.150	0.250
63	0.250	0.125	0.250
64	0.220	0.180	0.300
65	0.400	0.150	1.000
66	0.250	0.200	1.000
67	0.250	0.200	1.000
68	0.300	0.250	1.000
69	0.300	0.200	1.000
70 and after	1.000	1.000	1.000

#### 10. SUMMARY OF PLAN PROVISIONS

#### **ADMINISTRATION**

There are 106 contributory Retirement Systems for public employees in Massachusetts. Each system is governed by a retirement board and all boards, although operating independently, are governed by Chapter 32 of the Massachusetts General Laws. This law in general provides uniform benefits, uniform contribution requirements and a uniform accounting and funds structure for all systems.

#### **PARTICIPATION**

Participation is mandatory for all full-time employees. Eligibility with respect to part-time, provisional, temporary, seasonal or intermittent employment is governed by regulations promulgated by the retirement board, and approved by PERAC. Membership is optional for certain elected officials.

There are 3 classes of membership in the Retirement System:

#### Group I:

General employees, including clerical, administrative, technical and all other employees not otherwise classified.

#### Group 2:

Certain specified hazardous duty positions.

#### Group 4:

Police officers, firefighters, and other specified hazardous positions.

#### MEMBER CONTRIBUTIONS

Member contributions vary depending on the most recent date of membership:

Prior to 1975: 5% of regular compensation 1975 - 1983: 7% of regular compensation 1984 to 6/30/96: 8% of regular compensation 9% of regular compensation 9% of regular compensation

1979 to present: an additional 2% of regular compensation

in excess of \$30,000.

#### RATE OF INTEREST

Interest on regular deductions made after January I, 1984 is a rate established by PERAC in consultation with the Commissioner of Banks. The rate is obtained from the average rates paid on individual savings accounts by a representative sample of at least 10 financial institutions.

#### RETIREMENT AGE

The mandatory retirement age for some Group 2 and Group 4 employees is age 65. Most Group 2 and Group 4 members may remain in service after reaching age 65. Group 4 members who are employed in certain public safety positions are required to retire at age 65. There is no mandatory retirement age for employees in Group 1.

#### SUPERANNUATION RETIREMENT

A member is eligible for a superannuation retirement allowance (service retirement) upon meeting the following conditions:

- · completion of 20 years of service, or
- attainment of age 55 if hired prior to 1978, or if classified in Group 4, or
- attainment of age 55 with 10 years of service, if hired after 1978, and if classified in Group 1 or 2

#### AMOUNT OF BENEFIT

A member's annual allowance is determined by multiplying average salary by a benefit rate related to the member's age and job classification at retirement, and the resulting product by his creditable service. The amount determined by the benefit formula cannot exceed 80% of the member's highest three year average salary. For veterans as defined in G.L. c. 32, s. I, there is an additional benefit of \$15 per year for each year of creditable service, up to a maximum of \$300.

- Salary is defined as gross regular compensation.
- Average Salary is the average annual rate of regular compensation received during the 3
  consecutive years that produce the highest average, or, if greater, during the last three
  years (whether or not consecutive) preceding retirement.
- The Benefit Rate varies with the member's retirement age, but the highest rate of 2.5% applies to Group I employees who retire at or after age 65, Group 2 employees who retire at or after age 60, and to Group 4 employees who retire at or after age 55. A .1% reduction is applied for each year of age under the maximum age for the member's group. For Group 2 employees who terminate from service under age 55, the benefit rate for a Group I employee shall be used.

#### DEFERRED VESTED BENEFIT

A participant who has completed 10 or more years of creditable service is eligible for a deferred vested retirement benefit. Elected officials and others who were hired prior to 1978 may be vested after 6 years in accordance with G.L. c. 32, s. 10.

The participant's accrued benefit is payable commencing at age 55, or the completion of 20 years, or may be deferred until later at the participant's option.

#### WITHDRAWAL OF CONTRIBUTIONS

Member contributions may be withdrawn upon termination of employment. Employees who first become members on or after January 1, 1984, may receive only limited interest on their contributions if they voluntarily terminate their service. Those who leave service with less than 5 years receive no interest; those who leave service with greater than 5 but less than 10 years receive 50% of the interest credited.

#### DISABILITY RETIREMENT

The Massachusetts Retirement Plan provides 2 types of disability retirement benefits:

#### ORDINARY DISABILITY

**Eligibility:** Non-veterans who become totally and permanently disabled by reason of a non-job related condition with at least 10 years of creditable service (or 15 years creditable service in systems in which the local option contained in G.L. c. 32, s.6(1) has not been adopted).

Veterans with ten years of creditable service who become totally and permanently disabled by reason of a non-job related condition prior to reaching "maximum age".

**Retirement Allowance:** Equal to the accrued superannuation retirement benefit as if the member was age 55. If the member is a veteran, the benefit is 50% of the member's final rate of salary during the preceding 12 months, plus an annuity based upon accumulated member contributions plus credited interest. If the member is over age 55, he or she will receive not less than the superannuation allowance to which he or she is entitled.

#### ACCIDENTAL DISABILITY

**Eligibility:** Applies to members who become permanently and totally unable to perform the essential duties of the position as a result of a personal injury sustained or hazard undergone while in the performance of duties. There are no minimum age or service requirements.

Retirement Allowance: 72% of salary plus an annuity based on accumulated member contributions, with interest. This amount is not to exceed 100% of pay. For those who became members in service after January I, 1988 or who have not been members in service continually since that date, the amount is limited to 75% of pay. There is an additional pension of \$593.52 per year (or \$312.00 per year in systems in which the local option contained in G.L. c. 32, s.7(2)(a)(iii) has not been adopted), per child who is under 18 at the time of the member's retirement, with no age limitation if the child is mentally or physically incapacitated from earning. The additional pension may continue up to age 21 for any child who is a full time student at an accredited educational institution.

#### ACCIDENTAL DEATH

**Eligibility:** Applies to members who die as a result of a work-related injury or if the member was retired for accidental disability and the death was the natural and proximate result of the injury or hazard undergone on account of which such member was retired.

Allowance: An immediate payment to a named beneficiary equal to the accumulated deductions at the time of death, plus a pension equal to 72% of current salary and payable to the surviving spouse, dependent children or the dependent parent, plus a supplement of \$312 per year, per child, payable to the spouse or legal guardian until all dependent children reach age 18 or 21 if a full time student, unless mentally or physically incapacitated.

The surviving spouse of a member of a police or fire department or any corrections officer who, under specific and limited circumstances detailed in the statute, suffers an accident and is killed or sustains injuries resulting in his death, may receive a pension equal to the maximum salary for the position held by the member upon his death.

In addition, an eligible family member may receive a one time payment of \$100,000.00 from the State Retirement Board.

#### DEATH AFTER ACCIDENTAL DISABILITY RETIREMENT

Effective November 7, 1996, Accidental Disability retirees were allowed to select Option C at retirement and provide a benefit for an eligible survivor. For Accidental Disability retirees prior to November 7, 1996, who could not select Option C, if the member's death is from a cause unrelated to the condition for which the member received accidental disability benefits, a surviving spouse will receive an annual allowance of \$6,000.

#### DEATH IN ACTIVE SERVICE

Allowance: An immediate allowance equal to that which would have been payable had the member retired and elected Option C on the day before his or her death. For death occurring prior to the member's superannuation retirement age, the age 55 benefit rate is used. The minimum annual allowance payable to the surviving spouse of a member in service who dies with at least two years of creditable service is \$3,000, provided that the member and the spouse were married for at least one year and living together on the member's date of death.

The surviving spouse of such a member in service receives an additional allowance equal to the sum of \$1,440 per year for the first child and \$1,080 per year for each additional child until all dependent children reach age 18 or 22 if a full time student, unless mentally or physically incapacitated.

#### **COST OF LIVING**

If a system has accepted Chapter 17 of the Acts of 1997, and the Retirement Board votes to pay a cost of living increase for that year, the percentage is determined based on the increase in the Consumer Price Index used for indexing Social Security benefits, but cannot exceed 3.0%. Section 51 of Chapter 127 of the Acts of 1999, if accepted, allows boards to grant COLA increases greater than that determined by CPI but not to exceed 3.0%. The first \$12,000 of a retiree's total allowance is subject to a cost-of-living adjustment. The total Cost-of-Living adjustment for periods from 1981 through 1996 is paid for by the Commonwealth of Massachusetts.

#### METHODS OF PAYMENT

A member may elect to receive his or her retirement allowance in one of 3 forms of payment.

**Option A:** Total annual allowance, payable in monthly installments, commencing at retirement and terminating at the member's death.

**Option B:** A reduced annual allowance, payable in monthly installments, commencing at retirement and terminating at the death of the member, provided, however, that if the total amount of the annuity portion received by the member is less than the amount of his or her accumulated deductions, including interest, the difference or balance of his accumulated deductions will be paid in a lump sum to the retiree's beneficiary or beneficiaries of choice.

**Option C:** A reduced annual allowance, payable in monthly installments, commencing at retirement. At the death of the retired employee, 2/3 of the allowance is payable to the member's designated beneficiary (who may be the spouse, or former spouse who remains unmarried for a member whose retirement becomes effective on or after February 2, 1992, child, parent, sister, or brother of the employee) for the life of the beneficiary. For members who retired on or after January 12, 1988, if the beneficiary pre-deceases the retiree, the benefit payable increases (or "pops up") based on the factor used to determine the Option C benefit at retirement. For members who retired prior to January 12, 1988, if the System has accepted Section 288 of Chapter 194 of the Acts of 1998 and the beneficiary pre-deceases the retiree, the benefit payable "pops up" in the same fashion. The Option C became available to accidental disability retirees on November 7, 1996.

#### ALLOCATION OF PENSION COSTS

If a member's total creditable service was partly earned by employment in more than one retirement system, the cost of the "pension portion" is allocated between the different systems pro rata based on the member's service within each retirement system.

#### II. GLOSSARY OF TERMS

#### ACTUARIAL ACCRUED LIABILITY

That portion of the Actuarial Present Value of pension plan benefits which is not provided by future Normal Costs or employee contributions. It is the portion of the Actuarial Present Value attributable to service rendered as of the Valuation Date.

#### **ACTUARIAL ASSUMPTIONS**

Assumptions, based upon past experience or standard tables, used to predict the occurrence of future events affecting the amount and duration of pension benefits, such as: mortality, withdrawal, disablement and retirement; changes in compensation; rates of investment earnings and asset appreciation or depreciation; and any other relevant items.

#### ACTUARIAL COST METHOD (OR FUNDING METHOD)

A procedure for allocating the Actuarial Present Value of all past and future pension plan benefits to the Normal Cost and the Actuarial Accrued Liability.

### ACTUARIAL GAIN OR LOSS (OR EXPERIENCE GAIN OR LOSS)

A measure of the difference between actual experience and that expected based upon the set of Actuarial Assumptions, during the period between two Actuarial Valuation dates.

**Note:** The effect on the Accrued Liability and/or the Normal Cost resulting from changes in the Actuarial Assumptions, the Actuarial Cost Method or pension plan provisions would be described as such, not as an Actuarial Gain (Loss).

#### **ACTUARIAL PRESENT VALUE**

The dollar value on the valuation date of all benefits expected to be paid to current members based upon the Actuarial Assumptions and the terms of the Plan.

#### AMORTIZATION PAYMENT

That portion of the pension plan appropriation which represents payments made to pay interest on and the reduction of the Unfunded Accrued Liability.

# II. GLOSSARY OF TERMS (continued)

#### ANNUAL STATEMENT

The statement submitted to PERAC each year that describes the asset holdings and Fund balances as of December 3I and the transactions during the calendar year that affected the financial condition of the retirement system.

#### ANNUITY RESERVE FUND

The fund into which total accumulated deductions, including interest, is transferred at the time a member retires, and from which annuity payments are made.

#### ANNUITY SAVINGS FUND

The fund in which employee contributions plus interest credited are held for active members and for former members who have not withdrawn their contributions and are not yet receiving a benefit (inactive members).

#### **ASSETS**

The value of securities as described in Section VIII.

#### COST OF BENEFITS

The estimated payment from the pension system for benefits for the fiscal year. This is the minimum amount payable during the first six years of some Funding Schedules.

#### **FUNDING SCHEDULE**

The schedule based upon the most recently approved actuarial valuation which sets forth the amount which would be appropriated to the pension system in accordance with Section 22D of M.G.L. Chapter 32.

#### **GASB**

Governmental Accounting Standards Board

## II. GLOSSARY OF TERMS (continued)

#### **NORMAL COST**

Total Normal Cost is that portion of the Actuarial Present Value of pension plan benefits, which is to be paid in a single fiscal year. The Employee Normal Cost is the amount of the expected employee contributions for the fiscal year. The Employer Normal Cost is the difference between the Total Normal Cost and the Employee Normal Cost.

#### PENSION FUND

The fund into which appropriation amounts as determined by PERAC are paid and from which pension benefits are paid.

#### PENSION RESERVE FUND

The fund which shall be credited with all amounts set aside by a system for the purpose of establishing a reserve to meet future pension liabilities. These amounts would include excess interest earnings.

#### SPECIAL FUND FOR MILITARY SERVICE CREDIT

The fund which is credited with amounts paid by the retirement board equal to the amount which would have been contributed by a member during a military leave of absence as if the member had remained in active service of the retirement board. In the event of retirement or a non-job related death, such amount is transferred to the Annuity Reserve Fund. In the event of termination prior to retirement or death, such amount shall be transferred to the Pension Fund.

#### UNFUNDED ACCRUED LIABILITY

The excess of the Actuarial Accrued Liability over the Assets.

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